

# Annual Governance Report

**Coventry City Council** 

Audits 2005/06 and 2006/07

External audit is an essential element in the process of accountability for public money and makes an important contribution to the stewardship of public resources and the corporate governance of public services.

Audit in the public sector is underpinned by three fundamental principles.

- Auditors are appointed independently from the bodies being audited.
- The scope of auditors' work is extended to cover not only the audit of financial statements but also value for money and the conduct of public business.
- Auditors may report aspects of their work widely to the public and other key stakeholders.

The duties and powers of auditors appointed by the Audit Commission are set out in the Audit Commission Act 1998, the Local Government Act 1999 and the Commission's statutory Code of Audit Practice. Under the Code of Audit Practice, appointed auditors are also required to comply with the current professional standards issued by the independent Auditing Practices Board.

Appointed auditors act quite separately from the Commission and in meeting their statutory responsibilities are required to exercise their professional judgement independently of both the Commission and the audited body.

#### Status of our reports to the Authority

The Statement of Responsibilities of Auditors and Audited Bodies issued by the Audit Commission explains the respective responsibilities of auditors and of the audited body. Reports prepared by appointed auditors are addressed to members or officers. They are prepared for the sole use of the audited body. Auditors accept no responsibility to:

- any member or officer in their individual capacity; or
- any third party.

#### Copies of this report

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## **Purpose of this report**

- 1 We are required by the Audit Commission's statutory Code of Audit Practice for Local Government bodies (the Code) to issue a report to those charged with governance summarising the conclusions from our audit work. For the purposes of this report, the Authority's Audit Sub Group is considered to fulfil the role of those charged with governance and references to the Audit Sub Group should be read as such.
- 2 We are also required by professional auditing standards to report to Audit Sub Group certain matters before we give our opinion on the financial statements. The section of this report covering the financial statements fulfils this requirement.
- 3 This is our final annual governance report covering the audit of the Authority for the years ended 31 March 2006 and 31 March 2007 and is presented by the District Auditor. We have previously presented draft reports to Scrutiny Board1 in September 2006 relating to 2005/06 accounts and September 2007 relating to 2006/07 accounts.
- 4 The principle purposes of these reports are:
  - to reach a mutual understanding of the scope of the audit and the respective responsibilities of the auditor and Audit Sub Group;
  - to share information to assist both the auditor and those charged with governance to fulfil their respective responsibilities; and
  - to provide Audit Sub Group with recommendations for improvement arising from the audit process.
- 5 The Audit Commission has circulated to all audited bodies a Statement of Responsibilities of Auditors and Audited Bodies that summarises the key responsibilities of auditors. Our audit has been conducted in accordance with the principles set out in that statement.

#### Scope of the report

- 6 In undertaking our audit, we comply with the statutory requirements of the Audit Commission Act 1998 and the Code. Auditors' responsibilities are to review and report on, to the extent required by the relevant legislation and the requirements of the Code:
  - the Authority's financial statements; and
  - whether the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources.

- Our risk assessment and planned response to the key audit risks was summarised in our audit and inspection plans for the 2 years. A summary of our responsibilities and audit approach is included in Appendix 1. The annual governance report summarises the significant findings, conclusions and recommendations arising from our audit work. The results of our inspection work, and our separate grant claims' certification programme, has been reported in the Relationship Manager Letter.
- 8 We have issued separate reports during the year having completed specific aspects of our programme, which are listed in Appendix 2. Appendix 3 provides information about the fee charged for our audit and Appendix 4 sets out the requirements in respect of independence and objectivity.

## Key messages

#### Financial statements

- 9 Our work on the financial statements for the years 2005/06 and 2006/07 is now complete and we anticipate being able to issue an unqualified opinion on both years accounts on the 30 June 2008 (a draft of the two years reports are attached at Appendix 5).
- 10 We have previously reported to Members the key findings from our audit of the 2005/06 and 2006/07 accounts. Those reports highlighted a number of recommendations which we are pleased to see have been implemented. The report also highlighted that there were outstanding issues to be resolved in connection with Adjustment A and that this has delayed the closure of the two years accounts. This has been a very unusual set of circumstances in which the government introduced new regulations to eliminate the financial consequences of the previous arrangements. As a result on 31 March 2008: 'The Local Authorities (Capital Finance and Accounting) (England) (Amendment) Regulations 2008 - SI 2008/414 came into force. Included within those regulations were amendments in respect of Adjustment A and the way that the calculation of the minimum revenue provision should be undertaken in 2005/06 and 2006/07. These changes resolved the outstanding issues so that an unqualified opinion can now be issued on those two years accounts.

#### Use of resources

11 Our work on the Authority's arrangements to secure economy, efficiency and effectiveness in its use of resources is now complete for the years 2005/06 and 2006/07. We anticipate being able to issue an unqualified conclusion on the use of resources for both those years on 30 June 2008 (a draft report is attached at Appendix 5).

#### **Financial statements**

We are required to give an opinion on whether the Authority's financial statements present fairly the financial position of the Authority as at 31 March 2006 and 2007 and its income and expenditure for the years then ended.

#### Status of the audit

13 Our work on the financial statements is now complete.

### Matters to be reported to the Audit Sub Group

14 We have the following matters to draw to the Audit Sub Group's attention.

#### **Accounting Practices not reported previously**

- 15 We are required to report to you our view on the qualitative aspects of the Authority's accounting practices and financial reporting and have set out below our observations on key issues affecting the Authority.
- The value of the pension fund assets at 31 March 2007 is based on the market value at 31 December 2006, to which the actuary has applied an assumption as to the movement in the investment market in order to arrive at the valuation at the balance sheet date. Information that became available after 31 March 2007 showed that the market value of investment was understated by approximately 1% and, consequently, the FRS17 pension deficit may be overstated. An additional note will be added to your accounts to explain this issue.
- As principal auditor for Coventry City Council we seek to place reliance on the work of other auditors for the financial statements of Coventry North Regeneration Limited, North Coventry Holdings Ltd, Arena Coventry Limited (ACL) and Coventry Solihull Waste Disposal Company Ltd, the results of which are consolidated into the group accounts included in the financial statements of Coventry City Council. We have also considered whether it is necessary to communicate to you such matters brought to the attention of those charged with governance of each body within the group by its auditors. Only those matters which we judge to be of significance in the context of the group are brought to your attention.
- The auditors of Arena Coventry Limited reported to those charged with governance on the Directors' responsibility to satisfy themselves on the appropriateness of the going concern assumption and for the auditors to form an opinion as to the reasonableness of the assumption. As the anchor tenant the ability of Coventry City Football Club (the Club) to fulfil its financial obligations to ACL is a key assumption underpinning ACL's cash flows. At the time of the report the Club was experiencing financial difficulties. On 14 December 2007 the Club was sold to a consortium lead by Ray Ranson and Sisu Capital Ltd. On 25 January 2008 the auditors of ACL were able to give an unqualified audit opinion.

#### **Expected modifications to the auditor's report**

19 On the basis of our audit work, we propose to issue an unqualified audit opinion on each of the two years accounts and a copy of the reports for 2005/06 and 2006/07 are attached in Appendix 5.

#### Matters specifically required by other auditing standards

- 20 Other auditing standards require us to communicate with you in other specific circumstances including:
  - where we suspect or detect fraud;
  - where there is an inconsistency between the financial statements and other information in documents containing the financial statements; and
  - non-compliance with legislative or regulatory requirements and related authorities.

There are no matters that we wish to bring to your attention.

#### Any other matters of governance interest

21 Finally, we are required to report any other matters that we believe to be of governance interest. Any relevant matters have already been reported and we are satisfied that action has been taken by the Council. There are no further matters we wish to report.

#### Letter of representation

We obtain written representations from management as an acknowledgement of its responsibility for the fair presentation of the financial statements and as audit evidence on matters material to the financial statements. The text of the required letters of representation for the two years are included at Appendix 6.

#### **Next steps**

- 23 We are drawing these matters to Audit Sub Group attention so that:
  - you can consider them before the financial statements are approved and certified; and
  - the representation letter can be signed on behalf of the Authority and those charged with governance before we issue our opinion on the financial statements.

### **Use of resources**

### Value for money conclusion

- The Code requires us to reach a conclusion on whether we are satisfied that the Authority has proper arrangements in place for securing economy, efficiency and effectiveness in its use of your resources (the value for money conclusion). In meeting this responsibility, we will review evidence that is relevant to the Authority's corporate performance management and financial management arrangements. Our work in reaching the value for money conclusion is integrated with our work on the use of resources assessment. The use of resources assessment is a qualitative assessment of the effectiveness of the Authority's arrangements to secure economy, efficiency and effectiveness in its use of resources. The five areas we make assessments on are; financial statements, financial management, financial standing, internal control and value for money.
- Our work on the Authority's arrangements to secure economy, efficiency and effectiveness in its use of resources is now complete. We anticipate being able to issue an unqualified conclusion on the use of resources on 30 June 2008 (a draft report is attached at Appendix 5).
- The key findings from our work on the use of resources criteria was summarised in our previous draft governance reports for the two years 2005/06 and 2006/07 and there are no further issues to report.

# **Use of auditors' statutory powers**

27 Auditors are required to consider the exercise of certain statutory powers during the course of the audit, as summarised in Table 5 below.

#### Table 1 **Use of statutory powers**

We have not used our statutory powers in 2005/06 or 2006/07

Issue	Auditor responsibility	Impact
Section 8 reports	Section 8 of the Act requires that auditors should consider whether, in the public interest, they should report on any matter that comes to their attention in the course of the audit so that it may be considered by the body concerned or brought to the attention of the public.	There have been no section 8 reports.
Section 11 recommendations	To consider whether a written recommendation should be made to the audited body requiring it to be considered and responded to publicly.	There have been no section 11 recommendations.
Best value	To consider whether to recommend that the Audit Commission should carry out a best value inspection of the Authority under section 10 of the Local Government Act 1999 and/or that the Secretary of State should give a direction under section 15 of that Act.	Our work in respect of the Authority's 2005/06 and 2006/07 Best Value Performance Plans (BVPP) has already been reported No recommendations were made to the Audit Commission or the Secretary of State.

# **Closing remarks**

- This report has been discussed and agreed with senior officers. A copy of the report will be presented at Audit Sub Group on 25 June 2008.
- 29 The Authority has taken a positive and constructive approach to our audit and I would like to take this opportunity to express my appreciation for the Authority's assistance and co-operation.

Dave Rigg District Auditor

June 2008

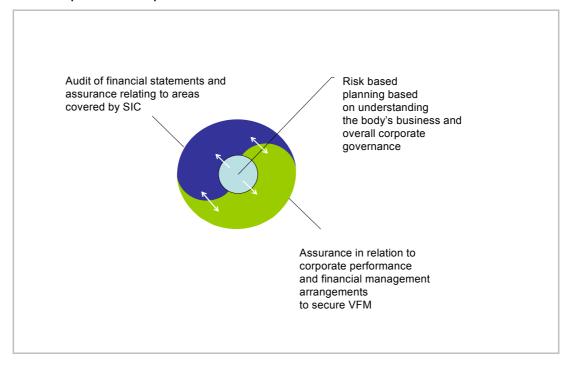
# Appendix 1 – Audit responsibilities and approach

### **Audit objectives**

Our objective as your appointed auditor is to plan and carry out an audit that meets the requirements of the Code of Audit Practice. We adopt a risk-based approach to planning our audit, and our audit work has focused on the significant risks that are relevant to our audit responsibilities.

Figure 1 Code of Audit Practice

Code of practice responsibilities



### Approach to the audit of the financial statements

- In our approach to auditing the financial statements, we adopt a concept of materiality. Material errors are those which might be misleading to a reader of the financial statements. We seek, in planning and conducting our audit of the accounts, to provide reasonable assurance that your financial statements are free of material misstatement. In planning our work we considered the arrangements of the Authority which had most impact on our opinion. These included:
  - the standard of the overall control environment and internal controls;
  - reliance on internal audit;
  - the likelihood of material misstatement occurring from material information systems; or a material error failing to be detected by internal controls;
  - any changes in financial reporting requirements; and
  - the effectiveness of procedures for producing the financial statements and supporting material.
- 3 The results of the above feed into our risk assessment which determines the level and type of testing undertaken on each element of the financial statements. The key risks that we identified include:
  - Adjustment A;
  - Group Accounts.

# Approach to audit of arrangements to secure value for money

- 4 The scope of these arrangements is defined in paragraph 20 of the Code as comprising:
  - · corporate performance management; and
  - financial management arrangements.
- 5 Our conclusion is informed and limited by reference to relevant criteria covering specific aspects of audited bodies' arrangements, specified by the Code.

- In planning audit work in relation to the arrangements for securing economy, efficiency and effectiveness in the use of resources, considered and assessed relevant significant business risk. Significance is defined by the Code as 'a matter of professional judgment and includes both quantitative and qualitative aspects of the risk'.
- 7 The potential sources of assurance when reaching the value for money conclusion include:
  - the Authority's whole system of internal control as reported in its statement on internal control;
  - results from statutory inspections or the work of other regulators, for example, corporate assessments, service assessments (whether by the Commission or other regulators), etc.;
  - work specified by the Audit Commission, for example, the use of resources assessments, and data quality work;
  - links to the financial statements' audit, including review of internal audit, the SIC and budgetary control arrangements; and
  - other work necessary to discharge our responsibilities.

# **Appendix 2 – Audit reports issued for 2005/06**

#### Table 2

Planned output	Actual date of issue	Planned date of issue	Addressee
Audit and inspection plan	November 2005	November 2005	The Authority
Interim audit memorandum	November 2006	November 2006	Management
Annual governance report	September 2006 and June 2008		Audit Sub Group
Opinion on financial statements		June 2008	The Authority
Value for money conclusion		June 2008	The Authority
Final accounts memorandum	January 2007		Management
Use of resources assessments	December 2006	December 2006	Management
BVPP report and Performance Indicators	October 2005	November 2005	Cabinet and Scrutiny Board 1
ICT Healthcheck	July 2007		Scrutiny Board 1
Review of Internal Audit	February 2006		Scrutiny Board 1
Corporate Assessment	June 2006		The Authority
Annual Audit & Inspection Letter	May 2007		The Authority

# Audit reports issued for 2006/07

Planned output	Planned date of final report	Actual date of issue	Addressee
Updated Audit plan	January 2007	January 2007	Officers Audit Sub Group
Interim audit memorandum	September 2007	September 2007	Officers
Annual governance report	September 2007	September 2007 & June 2008	Officers Audit Sub Group
Opinion on financial statements	June 2008		
Value For Money Conclusion	June 2008		
Final accounts memorandum	October 2007	December 2007	Officers
Use of resources assessment	December 2007	December 2007	Officers and Audit Sub Group
BVPP report	December 2006	November 2006	Officers
Data quality report	January 2007	May 2007	Officers
Review of network security	October 2007	March 2008	Officers Audit Sub Group
Cross Cutting review of transport arrangements	September 2007	August 2007	Officers
Review of waste joint venture	May 2007	May 2007	Officers
Review of Sickness Absence	September 2007	November 2007	Officers Audit Sub Group
Recommendations tracking report	August 2007	August 2007	Officers Audit Sub Group
Annual audit letter	March 2008	March 2008	Officers Audit Sub Group

# **Appendix 3 – Fee information**

#### Table 3

Fee estimate	Plan 2005/06 £	Actual 2005/06 £	Plan 2006/07	Actual 2006/07
Total audit fees	339,100	* 398,089	366,665	366,665
Inspection	94,600	94,600	69,263	69,263
Total audit and inspection fee	433,700	492,689	435,928	435,928
Grant claim certification	TBC	187,826	154,000	138,000
Voluntary improvement work	0	0	0	0

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<sup>\*</sup> The audit fee was higher because of the time spent dealing with a significant number of technical accounting issues, including Adjustment A. These areas were not included in the Plan.

# Appendix 4 – The Audit Commission's requirements in respect of independence and objectivity

- 1 We are required by the standard to communicate the following matters to the Audit Committee:
  - the principal threats, if any to objectivity and independence identified by the auditor, including consideration of all relationships between the Authority, directors and the auditor;
  - any safeguards adopted and the reasons why they are considered to be effective;
  - any independent partner review;
  - the overall assessment of threats and safeguards; and
  - information about the general policies and processes for maintaining objectivity and independence.
- 2 We are not aware of any relationships that may affect the independence and objectivity of the team, and which are required to be disclosed under auditing and ethical standards.

# Appendix 5 – Independent auditor's report to the Members of Coventry City Council on the 2005/06 accounts

#### **Opinion on the financial statements**

I have audited the financial statements of Coventry City Council for the year ended 31 March 2006 under the Audit Commission Act 1998, which comprise the Consolidated Revenue Account, the Collection Fund, the Consolidated Balance Sheet, the Statement of Total Movements in Reserves, the Cash Flow Statement and the related notes. These financial statements have been prepared under the accounting policies set out within them.

This report is made solely to Coventry City Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 36 of the Statement of Responsibilities of Auditors and of Audited Bodies prepared by the Audit Commission.

#### Respective responsibilities of the Chief Finance Officer and auditors

The Chief Finance Officer's responsibilities for preparing the financial statements in accordance with applicable laws and regulations and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2005 are set out in the Statement of Responsibilities.

My responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

I report to you my opinion as to whether the financial statements present fairly the financial position of the Authority in accordance with applicable laws and regulations and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2005.

I review whether the statement on internal control reflects compliance with CIPFA's guidance, 'The Statement on Internal Control in Local Government: Meeting the Requirements of the Accounts and Audit Regulations 2003' published on 2 April 2004. I report if it does not comply with proper practices specified by CIPFA or if the statement is misleading or inconsistent with other information I am aware of from my audit of the financial statements. I am not required to consider, nor have I considered, whether the statement on internal control covers all risks and controls. I am also not required to form an opinion on the effectiveness of the Authority's corporate governance procedures or its risk and control procedures

I read other information published with the financial statements, and consider whether it is consistent with the audited financial statements. This other information comprises only the overview of the Council's financial performance. I consider the implications for my report if I become aware of any apparent misstatements or material inconsistencies with the financial statements. My responsibilities do not extend to any other information.

#### Basis of audit opinion

I conducted my audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgments made by the Authority in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Authority's circumstances, consistently applied and adequately disclosed.

I planned and performed my audit so as to obtain all the information and explanations which I considered necessary in order to provide me with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming my opinion I also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In my opinion the financial statements present fairly, in accordance with applicable laws and regulations and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2005, the financial position of the Authority as at 31 March 2006 and its income and expenditure for the year then ended.

Dave Rigg
District Auditor

Audit Commission 2nd Floor 1 Friarsgate 1011 Stratford Road Solihull West Midlands B90 4EB

30 June 2008

# Conclusion on arrangements for securing economy, efficiency and effectiveness in the use of resources

#### Authority's Responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to regularly review the adequacy and effectiveness of these arrangements.

Under the Local Government Act 1999, the Authority is required to prepare and publish a best value performance plan summarising the authority's assessment of its performance and position in relation to its statutory duty to make arrangements to ensure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

#### Auditor's Responsibilities

I am required by the Audit Commission Act 1998 to be satisfied that proper arrangements have been made by the Authority for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires me to report to you my conclusion in relation to proper arrangements, having regard to relevant criteria specified by the Audit Commission for principal local authorities. I report if significant matters have come to my attention which prevent me from concluding that the Authority has made such proper arrangements. I am not required to consider, nor have I considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

I am required by section 7 of the Local Government Act 1999 to carry out an audit of the authority's best value performance plan and issue a report:

- certifying that I have done so;
- stating whether I believe that the plan has been prepared and published in accordance with statutory requirements set out in section 6 of the Local Government Act 1999 and statutory guidance; and
- where relevant, making any recommendations under section 7 of the Local Government Act 1999.

#### Conclusion

I have undertaken my audit in accordance with the Code of Audit Practice and I am satisfied that, having regard to the criteria for principal local authorities specified by the Audit Commission and published in August 2005, in all significant respects, Coventry City Council made proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2006.

#### **Best Value Performance Plan**

I issued my statutory report on the audit of the Authority's best value performance plan for the financial year 2005/06 in October 2005. I did not identify any matters to be reported to the Authority and did not make any recommendations on procedures in relation to the plan.

#### Certificate

I certify that I have completed the audit of the accounts in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Dave Rigg 2nd Floor 1 Friarsgate 1011 Stratford Road Solihull West Midlands B90 4EB

30 June 2008

# Independent auditor's report to the Members of Coventry City Council on the 2006/07 accounts

#### **Opinion on the financial statements**

I have audited the financial statements of Coventry City Council and its Group for the year ended 31 March 2007 under the Audit Commission Act 1998, which comprise the Explanatory Foreword, Income and Expenditure Account, Statement of the Movement on the General Fund Balance, the Balance Sheet, the Statement of Total Recognised Gains and Losses, the Cash Flow Statement, the Collection Fund, the Group Accounts and the related notes. These financial statements have been prepared under the accounting policies set out within them.

This report is made solely to Coventry City Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 36 of the Statement of Responsibilities of Auditors and of Audited Bodies prepared by the Audit Commission.

#### Respective responsibilities of the Chief Finance Officer and auditors

The Chief Finance Officer's responsibilities for preparing the financial statements in accordance with applicable laws and regulations and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2006 are set out in the Statement of Responsibilities.

My responsibility is to audit the financial statements in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

I report to you my opinion as to whether the financial statements present fairly the financial position of the Authority in accordance with applicable laws and regulations and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2006.

I review whether the statement on internal control reflects compliance with CIPFA's guidance, 'The Statement on Internal Control in Local Government: Meeting the Requirements of the Accounts and Audit Regulations 2003' issued in April 2004. I report if it does not comply with proper practices specified by CIPFA or if the statement is misleading or inconsistent with other information I am aware of from my audit of the financial statements. I am not required to consider, nor have I considered, whether the statement on internal control covers all risks and controls. I am also not required to form an opinion on the effectiveness of the Authority's corporate governance procedures or its risk and control procedures

I read other information published with the financial statements, and consider whether it is consistent with the audited financial statements. This other information comprises only the overview of the Council's financial performance. I consider the implications for my report if I become aware of any apparent misstatements or material inconsistencies with the financial statements. My responsibilities do not extend to any other information.

#### Basis of audit opinion

I conducted my audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the financial statements. It also includes an assessment of the significant estimates and judgments made by the Authority in the preparation of the financial statements, and of whether the accounting policies are appropriate to the Authority's circumstances, consistently applied and adequately disclosed.

I planned and performed my audit so as to obtain all the information and explanations which I considered necessary in order to provide me with sufficient evidence to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming my opinion I also evaluated the overall adequacy of the presentation of information in the financial statements.

#### **Opinion**

In my opinion the financial statements present fairly, in accordance with applicable laws and regulations and the Statement of Recommended Practice on Local Authority Accounting in the United Kingdom 2006, the financial position of the Authority and its Group as at 31 March 2007 and its income and expenditure for the year then ended.

Dave Rigg
District Auditor
Audit Commission
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1011 Stratford Road
Solihull
West Midlands
B90 4EB
30 June 2008

# Conclusion on arrangements for securing economy, efficiency and effectiveness in the use of resources

#### **Authority's Responsibilities**

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to regularly review the adequacy and effectiveness of these arrangements.

Under the Local Government Act 1999, the Authority is required to prepare and publish a best value performance plan summarising the authority's assessment of its performance and position in relation to its statutory duty to make arrangements to ensure continuous improvement in the way in which its functions are exercised, having regard to a combination of economy, efficiency and effectiveness.

#### **Auditor's Responsibilities**

I am required by the Audit Commission Act 1998 to be satisfied that proper arrangements have been made by the Authority for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires me to report to you my conclusion in relation to proper arrangements, having regard to relevant criteria specified by the Audit Commission for principal local authorities. I report if significant matters have come to my attention which prevent me from concluding that the Authority has made such proper arrangements. I am not required to consider, nor have I considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

I am required by section 7 of the Local Government Act 1999 to carry out an audit of the authority's best value performance plan and issue a report:

- certifying that I have done so;
- stating whether I believe that the plan has been prepared and published in accordance with statutory requirements set out in section 6 of the Local Government Act 1999 and statutory guidance; and
- where relevant, making any recommendations under section 7 of the Local Government Act 1999.

#### Conclusion

I have undertaken my audit in accordance with the Code of Audit Practice and having regard to the criteria for principal local authorities specified by the Audit Commission and published in December 2006, I am satisfied that, in all significant respects, Coventry City Council made proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ending 31 March 2007.

#### **Best Value Performance Plan**

I issued my statutory report on the audit of the Authority's best value performance plan for the financial year 2006/07 on 24 November 2006. I did not identify any matters to be reported to the Authority and did not make any recommendations on procedures in relation to the plan.

#### Certificate

I certify that I have completed the audit of the accounts in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Dave Rigg 2nd Floor 1 Friarsgate 1011 Stratford Road Solihull West Midlands B90 4EB

30 June 2008

# **Appendix 6 – Draft Management's Letter** of representation for 2005/06 accounts

To: Dave Rigg
The Audit Commission
2nd Floor
1 Friarsgate
1011 Stratford Road
Solihull
West Midlands
B90 4EB

#### Coventry City Council - Audit for the year ended 31 March 2006

I confirm to the best of my knowledge and belief, having made appropriate enquiries of other officers of Coventry City Council, the following representations given to you in connection with your audit of the Council's financial statements for the year ended 31 March 2006. All representations cover the Council's accounts and Group accounts included within the financial statements.

#### Compliance with the statutory authorities

I acknowledge my responsibility under the relevant statutory authorities for preparing the financial statements in accordance with the Code of Practice for Local Authority Accounting in the United Kingdom: A Statement of Recommended Practice which present fairly the financial position and financial performance of the Council and for making accurate representations to you.

#### **Supporting records**

To the best of my knowledge, all the accounting records have been made available to you for the purpose of your audit and all the transactions undertaken by the council have been properly reflected and recorded in the accounting records. All other records and related information, including minutes of all members meetings, have been made available to you on request.

#### Related party transactions

I confirm the completeness of the information provided regarding the identification of related parties.

The identity of, and balances and transactions with, related parties have been properly recorded and where appropriate, adequately disclosed in the financial statements

#### **Provisions**

The amounts set aside for equal pay claims have not been disclosed because the council's view is that this could prejudice the outcome of the legal process.

#### **Contingent liabilities**

There are no other contingent liabilities, other than those that have been properly recorded and disclosed in the financial statements. In particular:

- there is no significant pending or threatened litigation, other than those already disclosed in the financial statements;
- there are no material commitments or contractual issues, other than those already disclosed in the financial statements; and
- no financial guarantees have been given to third parties.

# Law, regulations, contractual arrangements and codes of practice

To the best of my knowledge, there are no instances of non-compliance with laws, regulations and codes of practice, likely to have a significant effect on the finances or operations of the council.

The body has complied with all aspects of contractual arrangements that could have a material effect on the financial statements in the event of non-compliance. There is compliance with requirements of regulatory authorities that could have a material effect on the financial statements in the event of non-compliance.

#### **Assets**

The following have been properly recorded and when appropriate adequately disclosed in the financial statements:

- losses arising from sale & purchase commitments;
- agreements & options to buy back assets previously sold; and
- assets pledged as collateral.

#### Long term investments

The council has long term investments in a number of companies. The council intends to hold these investments for the long term. (need to revisit this before signing)

#### **Irregularities**

I acknowledge my responsibility for the design and implementation of internal control systems to prevent and detect fraud or error.

To the best of my knowledge there have been no:

 irregularities involving management or employees who have significant roles in the system of internal accounting control; **30** Annual Governance Report | Appendix 6 – Draft Management's Letter of representation for 2005/06 accounts

- irregularities involving other employees that could have a material effect on the financial statements; or
- communications from regulatory agencies concerning non-compliance with, or deficiencies on, financial reporting practices which could have a material effect on the financial statements.

I also confirm that I have disclosed:

- my knowledge of fraud, or suspected fraud, involving either management, employees who have significant roles in internal control or others where fraud could have a material effect on the financial statements; and
- my knowledge of any allegations of fraud, or suspected fraud, affecting the entity's financial statements communicated by employees, former employees, analysts, regulators or others

#### Post balance sheet events

Since the date of approval of the financial statements by Members of the Council, no additional significant post balance sheet events that have occurred which would require additional adjustment or disclosure in the financial statements. (need to revisit this before signing)

The council has no plans or intentions that may materially alter the valuation or classification of assets and liabilities reflected in the financial statements

Signed on behalf of Coventry City Council
Signed
Name
Position
Date

# Appendix 7 – Draft Management representation letter for 2006/07 accounts

To: Dave Rigg

The Audit Commission 2nd Floor 1 Friarsgate 1011 Stratford Road Solihull West Midlands B90 4EB

#### Coventry City Council - Audit for the year ended 31 March 2007

I confirm to the best of my knowledge and belief, having made appropriate enquiries of other officers of Coventry City Council, the following representations in connection with your audit of the council's financial statements for the year ended 31 March 2007. All representations cover the Council's accounts and Group accounts included within the financial statements

#### Compliance with the statutory authorities

I acknowledge my responsibility under the relevant statutory authorities for preparing the financial statements in accordance with the Code of Practice for Local Authority Accounting in the United Kingdom: A Statement of Recommended Practice which present fairly the financial position and financial performance of the Council and for making accurate representations to you.

#### **Supporting records**

To the best of my knowledge, all the accounting records have been made available to you for the purpose of your audit and all the transactions undertaken by the council have been properly reflected and recorded in the accounting records. All other records and related information, including minutes of all members meetings, have been made available to you on request.

#### Related party transactions

I confirm the completeness of the information provided regarding the identification of related parties.

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The identity of, and balances and transactions with, related parties have been properly recorded and where appropriate, adequately disclosed in the financial statements

#### **Provisions**

The amounts set aside for equal pay claims have not been disclosed because the council's view is that this could prejudice the outcome of the legal process.

#### **Contingent liabilities**

There are no other contingent liabilities, other than those that have been properly recorded and disclosed in the financial statements. In particular:

- there is no significant pending or threatened litigation, other than those already disclosed in the financial statements;
- there are no material commitments or contractual issues, other than those already disclosed in the financial statements; and
- no financial guarantees have been given to third parties.

# Law, regulations, contractual arrangements and codes of practice

To the best of my knowledge, there are no instances of non-compliance with laws, regulations and codes of practice, likely to have a significant effect on the finances or operations of the council.

The body has complied with all aspects of contractual arrangements that could have a material effect on the financial statements in the event of non-compliance. There is compliance with requirements of regulatory authorities that could have a material effect on the financial statements in the event of non-compliance.

#### **Assets**

The following have been properly recorded and when appropriate adequately disclosed in the financial statements:

- losses arising from sale & purchase commitments;
- agreements & options to buy back assets previously sold; and
- assets pledged as collateral.

#### Long term investments

The council has long term investments in a number of companies. The council intends to hold these investments for the long term. (need to revisit this before signing)

#### **Irregularities**

I acknowledge my responsibility for the design and implementation of internal control systems to prevent and detect fraud or error.

To the best of my knowledge there have been no:

- irregularities involving management or employees who have significant roles in the system of internal accounting control;
- irregularities involving other employees that could have a material effect on the financial statements; or
- communications from regulatory agencies concerning non-compliance with, or deficiencies on, financial reporting practices which could have a material effect on the financial statements.

I also confirm that I have disclosed:

- my knowledge of fraud, or suspected fraud, involving either management, employees who have significant roles in internal control or others where fraud could have a material effect on the financial statements; and
- my knowledge of any allegations of fraud, or suspected fraud, affecting the entity's financial statements communicated by employees, former employees, analysts, regulators or others

#### Post balance sheet events

Since the date of approval of the financial statements by Members of the Council, no additional significant post balance sheet events that have occurred which would require additional adjustment or disclosure in the financial statements. (need to revisit this before signing)

The council has no plans or intentions that may materially alter the valuation or classification of assets and liabilities reflected in the financial statements

Signed on behalf of Coventry City Council	
Signed	
Name	
Position	
Date	